REPUBLIC OF KENYA

COUNTY ASSEMBLY OF KAKAMEGA

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FINANCE AND ECONOMIC PLANNING COMMITTEE

REPORT ON

THE COUNTY ANNUAL DEVELOPMENT PLAN (ADP) FOR THE FINANCIAL YEAR 2021-2022

The Clerk's Office
County Assembly of Kakamega
P.O. Box 1470-50100
Kakamega

THURSDAY, 4TH FEBRUARY, 2021

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List of Abbreviations

ADP	- Annual Development Plan
B	-Billions
CBO	- Community Based Organizations
CBROP	- County Budget Review Outlook Paper
CFSP	- County Fiscal Strategy Paper
CIDP	- County Integrated Development Plan
CoK	- Constitution of Kenya, 2010
E-	-Electronic
ECDE	- Early Childhood Development Education
ERP	- Enterprise Resource Planning
E.U	- European Union
F.Y	- Financial Year
ICT	- Information Communication Technology
KM	- Kilometer
Kshs.	- Kenya Shillings
M	- Millions
MTEF	- Mid Term Expenditure Framework
OVC	- Orphans and Vulnerable Children
PBB	- Programme Based Budget
PFMA	- Public Finance Management Act
PLWD	- People Living With Disability

Chairperson's Foreword

Honorable Speaker, On behalf of the Finance & Economic Planning Committee, and pursuant to *Standing Order 179*, it is my pleasant privilege and honor to present to this House the report on the Kakamega County's Annual Development Plan (ADP) for the financial year 2021/2022.

The ADP is an annual extract from the County Integrated Development Plan which allows updates responding to emerging issues in the economy. *Honorable Speaker*, these then become the basis for the annual budget.

This report is a culmination of the committee's function bestowed upon it by relevant legislations that ensure proposed county plans are discussed and reviewed so as to make informed recommendations to this honorable House.

In conclusion, *Honorable Speaker*, I wish to register my appreciation to fellow Honorable Members from Sector Committees and the Finance & Economic Planning Committee, the Offices of the Honorable Speaker and Clerk of the County Assembly, and County Executive officers from the specific county departments who honored their obligations by making submissions before our Committees.

Special appreciation also goes to the committee secretariat who went beyond the normal call of duty on numerous occasions. Their commitment and devotion have made the work of the committee and completion of this report a success.

Honorable Speaker, the committee on Finance and Economic Planning unanimously adopted this report and it is therefore my pleasant duty and privilege to table this report for debate and urge this House to adopt it with the recommendations therein.

SIGNED .....

HON. IKUNZA DAVID (CHAIRPERSON)

DATE .....

1.0 Preface

Honorable Speaker, on behalf of the Members of the Sectoral Committee on Finance and Economic Planning (FEP); as per the requirements of Article 220(2) of the Constitution of Kenya (CoK) 2010, provisions of section 126 of the Public Finance Management (PFM) Act, 2012; Standing Order 195; and the Second Schedule of the County Assembly Standing Orders, it is my pleasure to present to this House the committee's report on the Annual Development Plan (ADP) for the financial year 2021/2022.

Honorable Speaker, various consultative sessions were held jointly with sectoral committees in compliance with Standing Order no. 182 and 186 (3) where County Executive officials made written submissions on key areas observed from the ADP.

2.0 Committee Mandate.

Honorable Speaker, Article 195 of the Constitution of Kenya, 2010, the County Government Act, 2012, PFM Act, 2012 and Standing Order 195 provide for the establishment of Sectoral Committees of the County Assembly.

In this regard, the Second Schedule of the County Assembly Standing Orders establishes the Sectoral Committee on Finance and Economic Planning with specific mandates among which includes overseeing all matters related to the County Treasury and revenue policies including: County Annual Development Plan, County Integrated Development Plan, among others.

Honorable Speaker, the Committee observed that the County Assembly Standing Orders do not have provisions for tabling and committal of the County ADP to the Sectoral Committee on Finance and Economic Planning and other sectoral committees. Further, the Standing Order does not provide the timelines for processing of the County ADP by the Sectoral Committees on Finance and Economic Planning and other Sectoral Committees.

Honorable Speaker, despite the fact these observations were raised by this committee last year nothing has been done. Therefore, **the Committee still recommends that the County Assembly Procedure and Rules Committee embark on amending the Standing Orders to make these proposed provisions.**

3.0 Committee Membership

Honorable Speaker, the following Members of County Assembly were assigned to the Finance & Economic Planning Committee in the second assembly:

1. Hon. Ikunza David - Chairman
2. Hon. CPA. Maina Phillip - Vice Chairman
3. Hon. Shilosio Elphas - Member
4. Hon. Ambundo Lyston - Member
5. Hon. Omusula Christine - Member
6. Hon. Swaka Limera - Member
7. Hon. Abdi Faisal - Member
8. Hon. Mahelo Kevin - Member
9. Hon. Andati Absolom - Member
10. Hon. David Ndakwa - Member
11. Hon. Boaz Omukunda - Member
12. Hon. Barasa Lydia - Member
13. Hon. Mulinya Benson - Member
14. Hon. Llanziva Helemina - Member

Honorable Speaker, sectoral committees were represented by committee chairpersons as indicated below:

Name	Committee
Hon. Ommatera Geoffrey	Agriculture, Livestock, Fisheries and Co-operatives
Hon. Omboko Bernard	Industrialization, Trade and Tourism
Hon. Osanga Boniface	County Public Service and Administration
Hon. Lutomia Jason	Labor, Social Services, Youth and Sports

Hon. Radoli Lucas	Health Services
Hon. Indusa Kenneth	Lands, Housing, Urban Areas & Physical Planning
Hon. Imbali Charles	Education Science and Technology
Hon. Swaka Limera	Environment, Natural Resources, Water & Forestry
Hon. Omwendo Rocky	Transport, Infrastructure and Public Works
Hon. Ikunza David	Finance and Economic Planning
Hon. Kilwake Kennedy	ICT, E-Government, Library & Communication

4.0 Legal basis for preparation of ADP

Honorable Speaker, Section 126 of PFM Act, 2012 requires every county government to prepare an annual development plan in accordance with Article 220(2) of the Constitution. The County Executive Committee member for Economic planning (CECP) is responsible for preparing the development plan in accordance with the format prescribed by regulations.

Not later than 1st September each year, the CECP shall submit the development plan to the County Assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury. The CECP shall publish and publicise the Annual Development Plan within seven days after its submission to the county assembly.

It is a requirement of Part XI of the *County Governments Act, 2012* for County Governments to prepare development plans which include County Spatial Plans, Sector Plans, Annual Development Plans, County Integrated Development Plans (CIDPs), and Cities and Urban Areas Plans.

Honorable Speaker, it is important to note that these plans form the basis for all budgeting and spending in the County and no public funds should be appropriated without a planning framework developed by the County Executive and approved by the County Assembly.

5.0 Detailed Report

Introduction

Honorable Speaker, the ADP 2021/2022 was submitted to the Assembly on 15th October, 2020 and committed to Finance & Economic Planning Committee. This was in contravention with Section 126(3) of the PFM Act, 2012 which requires the County Executive Committee (CEC) member responsible for planning to ***submit to the County Assembly the development plan not later than the 1st September of every year.***

The committee carried out public participation on the ADP FY 2021/22 on 28th November, 2020. This activity made it possible for the committee to effectively incorporate the views of Kakamega residents in this report.

5.1 Strategic Priorities of the Plan

Honorable Speaker, this plan provides a framework that will guide the implementation of the programmes and projects in the FY 2021/2022, with a view of enhancing transparency and accountability to facilitate the realization of the planned county development aspirations as envisaged in the CIDP 2018-2022. This is the fourth ADP that will drive the implementation of the five-year County Integrated Development Plan (CIDP) 2018-2022. The County government plans to focus on the following priorities:

a) To improve food security
b) To improve road network
c) To improve access to universal health care
d) To improve quality of education
e) To improve access to clean and safe water
f) To revamp manufacturing sector in the county

5.2 Analysis of 2020/21 ADP against 2020/21 Budgetary allocation.

	Amount allocated in ADP 2020/21 (KES Millions)	Amount allocated in 2020/21 Budget(KES Millions)
Agriculture, Livestock, Fisheries and Cooperatives	1,194.5	1,020.0
Roads, Public Works and Energy	1,957.6	1,640.0
Health Services	2,319	826
Education Science and Technology	1,313	814.35
Trade, Industrialization and Tourism	1,481.1	330
Water, Environment and Natural Resources	734.2	319.1
Social Services, Youth, Sports and Culture	1059	776.5
Lands, Housing, Urban Areas and Physical Planning	702	314.6
Public Service and Administration	307	120
Finance and Economic Planning	175	125
Office of the Governor	30	35.5
ICT, e-Government and Communication	254	170

Source; Proposed ADP (2021-2022), Kakamega County

Table 1: Analysis of 2020/21 ADP against 2020/21 Budgetary allocation

5.3 Sector Achievements in the Financial Year 2019/20

Honorable Speaker, an examination of the ADP 2021-22 reported the following sector achievements reported to have been made in the financial year 2019/2020:

Ministry of Agriculture, Livestock, Fisheries and Cooperatives

1. Kshs. 3,881,602 was collected from Bukura ATC as revenue.
2. 16 ha put under **irrigation,** 102ha under drainage across the county.
3. Under **Crop production,** the county purchased 175,000 bags of 25kg planting, 175,000 bags of 25kg top dressing fertilizers and 159,732 (2kg) packets of certified maize seed and distributed 130,599 bags of planting and 113, 484 bags of top-dressing fertilizers and 159,732 packets of 2kg maize seed distributed.
4. Ploughed 1,117 acres under the farm mechanization program.

5. Developed a data management system with farm input module.
6. Under **Livestock development,** completed establishment of Kabras Smart farm, constructed Khwisero Smart farm which is awaiting electricity and water before stocking.
7. Production of 300L of milk per day in smart farms.
8. There are 250 heifers ready for pass over.
9. Increased annual milk production to 171 million litres from 165 million litres in 2018.
10. Distributed 34,000 chicks to 58 trained farmers groups across the county.
11. Under **Cooperatives,** county cooperative policy was finalized
12. Registered 16 new cooperatives and audited 65 cooperatives and carried out 195 cooperative trainings and 6 inspections
13. Under **Fisheries development,** 98.025 tonnes of fish feeds and 489,200 male Tilapia fingerlings were purchased and distributed to 489 farmers.
14. Under **Veterinary Services,** 176,635 livestock were vaccinated against major diseases.
15. 16,021 inseminations were carried out.
16. Constructed a stock-ring at Nambacha market and raised Kshs. 6,627,369 from meat inspections and movement permits.

Ministry of Roads, Public Works and Energy

1. A total of 23.45 km of bitumen road were constructed to completion. These included: Bukura – Shibuli road (9km), Soy – Kogo road (13km) and National housing - Amalemba Road Network (1.54km).
2. Under road maintenance programme, a total of 553.1 Km of gravel roads and 3.1km of bitumen roads were maintained.
3. Constructed two bridges, namely, Lwatingu and Mutsembi bridge
4. Installed nine (9) transformers in public institutions across the county

Health Services

1. Construction of Kakamega County Teaching and Referral Hospital Phase I at 75% completion.

2. Construction of two new level 4 hospitals at Shamakhubu in Shinyalu and Mumias Town at 75% and 96% completion respectively.
3. Regular supply of drugs and medical consumables to all public health facilities.
4. Kakamega General Hospital has been refurbished and expanded with Construction of Amenity Block C and Pharmacy Store, parking lot, renovation of Amenity block A and B, and ongoing renovation of mortuary and waste management plant.
5. In partnership with UNICEF, over 45,000 mothers have been able to access safe delivery and full vaccination cycle for their children under the 'Imarisha Afya Ya Mama Na Mtoto' Programme.

Ministry of Education Science and Technology

County Polytechnics

1. 100% Polytechnic Tuition subsidy (A total of 9,559 trainees benefited from the Polytechnic tuition capitation of KES. 12,030 per trainee).

2. Increased enrolment from 7,186 to 9,559.

3. Trained 600 trainees through the ATVET Programme.

4. Employment of 68 instructors.

5. Registered 59 County Polytechnics with TVETA.

6. Purchased tools and equipment for 63 County Polytechnics.

Early Childhood Development Education

1. 100% ECDE Tuition subsidy which has increased enrolment from 112,219 to 117,442.
2. Completed construction of 25 ECDE Centres.
3. Trained 821 ECDE teachers in charge of Competence Based Curriculum and Financial Management.

Education Support

1. County Scholarship Programme benefited 49 students.
2. Completed 28 ward based projects, centers of excellence, secondary and primary schools' projects
3. County Ward Based Bursary benefited 32,702 students in 5,704 institutions

Ministry of Trade, Industrialization and Tourism

1. Completed 3 Modern markets (Bukura, Nambacha and Mumias)
2. 50 modern kiosks fabricated and installed

Ministry of Water, Environment and Natural Resources

1. Completed rehabilitation, augmentation and extension of distribution line in: Likuyani Borehole water supply, Shibanga water project in Butere, Koyonzo and Khalaba water projects in Matungu, Shinyalu - Muhonjia water project and Mumias town water supply project.
2. Drilled Mung'anga'(Mumias East) and Emayongoyo boreholes and rehabilitated Eshisiru and Makunga boreholes.
3. Purchased and facilitated installation of 82 water harvesting and storage system in institutions.

Ministry of Social Services, Youth and Sports

1. Conducted OVC survey
2. Carried out PWD census and produced volume I report
3. Participated in EALASCA games
4. Participated in the National Culture and Music festivals held in Bondo

Ministry of Lands, Housing, Urban Areas and Physical Planning

1. Constructed Kambi Somali Open Air Market in Kakamega Town.
2. Renovated Mumias Township Office.
3. Constructed the Non-Motorized Walkways along Sudi road and from PC's Round about to County General Hospital in Kakamega town and from St. Mary's Girls Secondary School to Total Petrol Station in Mumias town.
4. Constructed the taxi parking lot in Kakamega town.
5. Constructed an NMT road from Supa loaf bakery to Sudi Lane and installed street lights on the same road in Kakamega town.
6. Upgraded roads to bitumen standards in Kakamega town from: Coast Bus Booking Office – Friends Hotel, KAMADEP Hotel – MMUST Catholic Church, Apple Gate School – Milimani Resort – State Lodge Junction, Amalemba Pri – Mwauda Offices – County Assembly and in Mumias town from; St. Peters Boys High School – Nyapora, Triangle Roads and Mjini – St. Peters High School.
7. Carried out Landscaping, construction of gates and the Monument as well as installation of cabro on walkways within Muliro Gardens in Kakamega Town.
8. Digitized 3000 survey records.
9. Surveyed, Purchased and fenced 15 acres of land for development purchases.
10. Purchased survey equipment and operationalized the GIS Laboratory.

Ministry of County Public Service and Administration

1. Recruited 548 staff a cross the departments.
2. Completed construction of two ward offices (Khalaba, Butsotso South).
3. Refurbished two (2) offices (Current County HQs and Kotecha Building).
4. Initiated operationalization of Community Area Councils across the 400 Community Areas.
5. Handled various disaster occurrences in the County such as: Stampede at Kakamega Primary, petroleum tanker accident, drowning incidences and evacuation of flood victims.

6. Organized 66 awareness forums on effects of alcohol and drug abuse across the County.
7. Coordinated over 75 public participation meetings/forums across the county

Ministry of Finance and Economic Planning

1. Carried out PWDs survey (same as Ministry of Labor?)
2. Prepared Annual Development Plan 2021/22
3. Prepared budget documents
4. Prepared 5 financial reports
5. Recruitment of revenue clerks that increase revenue collection from Kshs. 896M to Kshs. 1.2B

Ministry of ICT, e-Government and Communication

1. Installed CCTV cameras at Kakamega municipality offices (Mwauda), Kakamega-Kisumu-Mumias road roundabout, and public works.
2. Implemented the fleet management and recruitment modules in ERP system.
3. Installed LAN at the new county headquarters annex

Office of the Governor

1. Completed furnishing of offices for Governors, Deputy Governors, County Secretary, Deputy County Secretary and Cabinet Secretariat.
2. Completed furnishing of the County Court.

6.0 County Strategic Priorities, Programmes and Projects

6.1 Sector Priority Projects and Programmes

Honorable Speaker, the ADP has outlined various sector priorities FY 2021-22 as indicated below;

Ministry of Agriculture, Livestock, Fisheries and Cooperatives

- Increase production and productivity of agricultural produce,
- Increase agriculture extension staff,
- Improve extension and technology uptake,
- To address challenges of weather, climate and environment for prosperity of agriculture,
- Promotion of environmental resilience initiative,
- Domesticate, develop and operationalize policies and regulations on agricultural sector development,
- To support initiatives that will encourage the participation of women, youth and people living with disabilities and
- Training and human resource management and development.

Ministry of Roads, Public Works and Energy

- Road construction and maintenance,
- Bridge construction,
- Construction of buildings and other public works,
- Acquisition and installation of transformers,
- Connection of electricity to households and public institutions.

Ministry of Health Services

- Increase access to quality and affordable health care,
- Improve community health strategy,
- Establish a functional referral system,
- Disaster preparedness and response,
- Increase staff-patient ratio

Ministry of Education, Science and Technology

- Improve learning environment.
- Increase enrolment and retention rate.
- Increase number of teachers.
- Improve safety and security of learners.
- Improve the nutrition and health of the learners.
- Improve learning conditions.
- Increase enrolment and retention rate.
- Increase number of instructors and improve access to quality education for all

Ministry of Trade, Industrialization and Tourism

- Improvement of market infrastructure.
- Avail affordable credit to MSMEs.
- Identify tourist sites in Kakamega county.
- Marketing, promotion and branding of the county.
- MSME and industrial development.

Ministry of Water, Environment and Natural Resources

- Increase the percentage of households accessing clean and safe piped water,
- Manage and conserve the environment to benefit present and future generations,
- Ensure sustainable utilization of County natural resources to benefit present and future generations.

Ministry of Social Services, Youth, Sports and Culture

- Economically empower youth
- Promote gender equity
- Promote and nurture talent
- Develop sports facilities
- Develop and nurture sports talents
- Protection of vulnerable groups
- Promote Culture for Sustainable development and
- Promote social inclusion.

Office of the Governor

- To conduct Cabinet business
- To coordinate operations of the County Public Service
- To mobilize resources
- To link the County Government with national government, other county governments, local and international agencies
- To provide legal services
- To maintain law and order

Ministry of Lands, Housing, Urban Areas and Physical Planning

- Preparation of Physical and Part development plans for specific areas/Markets and institutions,
- Preparation of County spatial Plan, take inventory of the available county government land,
- Establish a land bank by buying land for development of government projects,
- Provide urban sanitation through provision of public toilets and town cleaning services, set up of public green parks,
- Create non- motorized walkways and bus parks,
- Provide decent affordable housing for urban residents.

Ministry of ICT, e-Government and Communication

- Enhancing access to county information
- Automation of county services
- Connecting the county headquarter offices and the sub counties
- Development of the intelligence system

Ministry of County Public Service and Administration

- Provide effective and efficient administrative services in the County government,
- Collaboration with strategic partners,
- Organize public participation and civic education forum,
- Sensitize public officers on importance of carrying out public participation,
- Determine and prevent corrupt activities in the county public service,

- Develop a framework for addressing HIV/AIDS at the workplace,
- Minimize adverse effects of alcohol and drug substance abuse,
- Ensure safety and availability of county records/information,
- Capacity build County Human Resource,
- Provide effective and efficient management of human resource,
- Co-ordinate performance management programs,
- Enhance disaster preparedness, response and mitigation,
- Reduce fire incidences.

Finance and Economic Planning &Investments

- Compile and annually update the County's Medium Term Expenditure Framework,
- Improve revenue collection,
- Automation of revenue system,
- Efficient financial services,
- Cash flow management,
- Financial statements and reports,
- Financial statements and reports,
- County Debts and pending bills,
- M & E framework,
- Preparation of County development plans and
- Attract local and foreign investment in the County,

County Assembly

- To establish adequate capacity to develop necessary County legislation,
- To ensure quality representation,
- Provide an enabling environment for the assembly to function effectively and efficiently,
- To provide adequate oversight to the executive.

6.2 Key Committee Observations

Mr. Speaker Sir,

This chapter contains observations and recommendations by sector committees upon review of the Annual Development Plan 2021-22 prepared by respective ministries as indicated below:

6.2.1 Ministry of Agriculture, Livestock, Fisheries and Cooperatives

The ministry had a proposed allocation of Kshs. 1.8B in the ADP 2021/22.

Committee Observations

During review, it was noted that in the FY 2020/21, the Ministry had a budget of Kshs. 1.42B comprising of Kshs. 1.07B to be spent on the development vote and Kshs. 348.37M on the recurrent vote.

The development expenditure appropriation accounts reported an allocation of Kshs. 1.036B, a variance of Kshs. 400,000. As at December 2020 the ministry reported no absorption of the funds allocated.

The committee noted that while the approved estimates for FY 2020/21 indicate that the Ministry was allocated Kshs. 348.37M for recurrent expenditure, the appropriation accounts report an allocation of Kshs. 58.12M indicating a variance of Kshs. 290.25M; the reports recorded zero absorption at the time of reporting.

On County wide vaccination of animals against major diseases, the ministry spent Kshs. 7.56M against the project cost of Kshs. 20M as at December 2020. The reports indicated the project status at 0% yet they had vaccinated 243,262 cows against foot and mouth disease.

Tea promotion project in Shinyalu, Ikolomani and Khwisero sub counties commenced in Quarter 1- 2017; however, the status report indicates that there was delayed purchase of the 400,000 seedlings to date. The project is counterproductive considering the 4-year delay in procuring needful inputs.

It was noted Bukura ATC had various ongoing projects worth Kshs. 13.5M i.e. renovation of classrooms, erection of security lights, construction of animal feeds store and construction of access roads that the following projects worth Kshs. 13.5M which lacked comprehensive status reports.

From the development expenditure reports it is noted that there was delay in implementing the following projects:

i. Purchase and installation of 3 green houses and 12 shed nets
ii. Fodder establishment
iii. Promotion of bee keeping

The ADP 2021/22 has increased the no. of heifers to be distributed by the One cow initiative from 200 as anticipated in the CIDP 2018-22 to 600.

The ADP 2021/22 has increased the target on economic dairy units from 1 unit in CIDP 2018-22 to 5 units at a cost of Kshs. 100M.

The ADP 2021-22 projected the distribution of 50,000-day-old chicks contrary to the CIDP which targeted to distribute 100,000 chicks annually thus noting a reduction.

Committee Recommendations

1. Inconsistencies between the ADP and the CIDP should be resolved.
2. Adverse variances between the approved estimates and expenditure reports should be corrected or justified.
3. The development expenditure reports should be aligned to the 2020-21 Appropriation act.
4. The ministry should absorb funds allocated towards projects in respective financial quarters effectively to avoid under absorption.
5. A status report on tea seedlings procurement should be provided to ascertain continuity of the tea promotion project. Additionally, the stated projects in respective sub-Counties yet to take off should also be furnished to the Agriculture committee within 14 days of adoption of this report.
6. A status report on re-budgeted projects outlined above should be furnished to the Agriculture Committee within 14 days of adoption of this report.

6.2.2 Ministry of Roads, Infrastructure, Public Works and Energy

Mr. Speaker Sir, this ministry had a proposed allocation of Kshs. 2.35B in ADP 2021/22

Committee Observations

In the FY 2020-21 the Ministry had an estimated budget of Kshs. 1.74B comprising of Kshs. 1.64B to be spent on development vote and Kshs. 100.57M on recurrent vote.

The CIDP 2018-22 purposed to construct 40 kms of bitumen roads at a cost of Kshs. 1.6B in the FY 2020-21 i.e. Kshs. 40M per km; however, the ADP 2021-22 projects the construction of 24 kms of bitumen roads at a cost of Kshs. 1.07B i.e. Kshs. 44.5M per km. A disparity was noted in terms of costing per kilometer and a reduction in kilometers to be tarmacked.

The CIDP 2018-22 did not project the construction of gravel roads for year 4 & 5 yet the ADP 2021-22 plans to construct 300 kms.

Lusiola- Chavakali section - 2.3Km will be constructed at a cost of Kshs. 90M i.e. Kshs. 39.13M per km, while the section between Lusiola- Bushiangala- 9.2Km will be completed at a cost of Kshs. 100M i.e. *Kshs. 10.8M per km.* A wide variance is noted in terms of costing per kilometer. It was further noted that this road lies in Vihiga county.

The CIDP 2018-22 plans to maintain 1,005 Kms of murram and bitumen roads at a cost of Kshs. 610M while the ADP reduced the targets to 600 Kms at a cost of Kshs. 325M.

The CIDP 2018-22 provided for the installation of 20 high masts at a cost of Kshs. 3.6M each, while the ADP 2021-22 planned installation of 25 high masts at a total cost of Kshs. 120M i.e. Kshs 4.8M each. A disparity in costing per high mast was captured. Availability of funds to install the additional 5 high masts is also put to question.

The following programmes have been included in the ADP 2021/22 and not the CIDP 2018/22:

i. Kshs. 350M County Youth and Women empowerment project
ii. Kshs. 5M Office refurbishment
iii. Purchase of a low loader at Kshs. 7M

Committee Recommendations

1. Inconsistencies between the ADP and the CIDP be resolved and the ADP must be aligned to the CIDP.
2. Adverse variances in bitumen roads costing be adequately supported and the kilometers to be tarmacked across the County established to inform reliable costing.
3. Year 4 & 5 of the CIDP 2018-22 be updated to include the construction of 300 Kms of gravel roads.
4. The ministry should engage its counterpart county and pool resources when working on roads traversing different counties instead of solely footing the bill.
5. The Kshs. 90M allocated to the construction of Lusiola – Chavakali road should be allocated to the 10km per ward road project.
6. An adverse disparity in high mast costing captured be resolved and consistent data provided. In addition, the variances should be well supported considering different terrains.
7. A status report on the partnership between REREC and the Ministry be submitted to the Transport Committee within 14 days of adoption of this report to inform the committee on transformers pending installation since the project was well facilitated has been budgeted for.
8. The street lighting project in Sabatia and Butere be allocated sufficient funds to guarantee their completion since no allocation has been made in the ADP 2021-22.
9. The Committee on Transport to conduct a comprehensive assessment on the gravel roads constructed under the 10Km ward project during the implementation period of the CIDP 2018-2022 and report within 30 days of adoption of this report.
10. There be quarterly, horizontal and vertical consultative meetings on road construction and high mast installation projects that are being conducted by the

various government institutions i.e. County Government, KERRA, KURA, NGAAF and NG-CDF to avoid duplication of projects and loss of public funds.

6.2.3 Ministry of Health Services

This ministry had an allocation of Kshs. 3.61B.

Mr. Speaker Sir, while comparing the CIDP 2018-22 and ADP 2021-22, it was noted that there were a lot of disparities, especially in Implementation of Health Infrastructure Development.

The ministry had the following major projects in FY 2021-22:

1. Equipping of CTRH phase 1-Kshs. 2B
2. Construction of CTRH phase 2- Kshs. 200M
3. Construction of Butere Sub County Hospital – Kshs. 200M
4. Community Health Strategy – Kshs. 150M

Committee Observations

1. Ministry of health intended to renovate 12 dispensaries in ADP 2021-22 at accost of Kshs. 30M against the CIDP 2018-22 which targeted 1 dispensary; thus raising a query on the successful implementation of the program since the ministry had several projects pending completion from their progress reports.

2. Equipping of health facilities was not in the CIDP 2018-22 but was included in the ADP 2021-22 at Kshs. 25M. This was attributed to the need to take ensure the facilities that had been completed were made functional which enhances service delivery.

3. The expansion of the Mental Health Unit at CGH was not in the CIDP 2018-22 but was included in the ADP 2021-22 a accost of Kshs. 20M. It was noted that this facility is the only one in Western region thus the need for expansion.

4. Construction of Butere County Hospital is not in the CIDP 2018-22 but was earmarked for implementation in the ADP 2021-22 at Kshs. 200M, the committee was informed that this was an emerging issue that would be included upon revision of the CIDP 2018-22.
5. Progressive upgrading of Matete Health center to Level IV hospital at a cost Kshs. 10M is not in the CIDP 2018-22 but was included in the ADP 2021-22, the committee was duly informed that this was necessitated by the frequent accidents occurring at Kaburengo and such patients needed urgent care.
6. Progressive upgrading of Makunga Health Centre (Kshs. 10M) is not in the CIPD 2018-22 but the Ministry of Health had resolved to upgrade Makunga Health

Centre- which is a model health center, due to inadequate space for expansion at Shianda health center.

7. Progressive upgrading of Elwesero Health Centre (Kshs. 10M) to level IV Hospital is not in the CIDP 2018-22 but was included in the ADP 2021-22.
8. Shamakhubu and Mumias Level IV hospitals were ongoing projects included in the ADP 2021-22 at a cost of Kshs. 40M and 60M respectively. The committee noted that these projects were nearing completion as at FY 2020-21.
9. Renovation of Likuyani, Manyala and Lumakanda County hospitals are not in the CIDP 2018-22 but were in the ADP 2021-22 at a cost of Kshs. 15M, it was noted that these projects were included based on their current dilapidated status i.e. non- functional theater and equipment, the facilities further needed structural improvement in order to improve service delivery.
10. The Ministry should endeavor towards 100% completion and equip phase 1 of the CTRH in FY 2021/22 as indicated in the CIDP 2018-22 rather than commence construction of phase two of the project in 2021-22 since this project has pending bills to date. Since this facility shall be handed over to the national government as a level 6 hospital, a refund plan should be made between the two entities for fund recovery to the investment.

Committee Recommendations

1. The Ministry should ensure completion of pending projects and equipping of complete projects prior to initiation of new projects in FY 2021-22.

2. Makunga Health Centre be factored for upgrading to level 4 status since the facility has adequate space for expansion, considering its location it will serve neighboring sub counties like Navakholo, Lurambi and Butere.
3. The Ministry concentrate on completion of Shamakhubu and Mumias West Hospitals and partial equipping of Mumias West Hospital in the FY 2020-21 and plan for full equipping of the two facilities in FY 2021-22.
4. The Ministry endeavor to clear pending bills accrued and complete phase I of the project before considering Phase II. The Ministry should also hasten the process of handing over the facility to the National Government for purposes of equipping and operationalizing the same. Phase II of the project should be considered after completion of phase I.
5. Elwesero health center be upgraded to a Level IV hospital despite non- inclusion in the CIDP 2018-22 since Lurambi sub-county does not have a level IV hospital which compels residents to seek services at CGH which is meant mainly for referrals leading to congestion at the facility.
6. Public works officers to always visit sites prior to preparation of BQs and tender advertisement to ensure limited variations in BQs and additional costs while projects are underway.

6.2.4 Ministry of Education, Science and Technology

Mr. Speaker Sir, the ministry was allocated Kshs. 1.37B in the ADP 2021-22.

Committee Observations

i. All the programs in the ADP were properly aligned with the CIDP
ii. Under the Polytechnic improvement sub programme, Polytechnic Infrastructure and ECDEs sub programs, the ministry planned to undertake staffing at a cost of Kshs. 25M in the polytechnics and ECDEs in ADP 2021-22. The committee was informed that there was need for staffing but the delay has been due to budgetary constraints and lack of scheme of service for the same.
iii. The Committee noted that the implementation of ECDEs infrastructure project is very slow despite timely disbursement of funds to the schools and annual budgeting; thus raising a query on attainment of value for money. The committee was informed that the delay in construction of ECDE centres was due to introduction of Approval plans by the county government to raise revenue and occupancy certificate before the construction started.

iv. The Committee observed that the ministry has constantly planned to implement the feeding program in previous ADPs yet the project. The committee was informed that the ministry intends to roll out the feeding programme with private partners. The delay was due to insufficient funds and the projects are capital intensive in nature.

Committee Recommendations

i. The ministry should speed up the construction of ECDEs and implement the project in every ward as planned in the ADP
ii. The ministry should come up with scheme of service for both ECDE teachers and polytechnics instructors.
iii. The feeding program should be fully implemented as proposed in the ADP 2021-22 as a key project.

iv. The county should formulate a policy that shall enable ECDE centers to be established in public amenities e.g. churches, mosques to reduce congestion in schools.

6.2.5 Ministry of Trade, Industrialization and Tourism

Mr. Speaker Sir, the Ministry had an allocation of Kshs. 1.27B for development in the FY 2021/2022.

Strategic Priorities in the ADP for financial year 2021/2022

The ministry has given priority to: trade development; micro, small and medium enterprises development, tourism promotion, industrial development and investment.

Committee Observations

1. The ministry carried out the following major projects in the FY 2019/20: Fabrication and installation to completion of fifty improved and storied kiosks within the period under consideration and completed Bukura, Nambacha and Mumias modern markets.
2. The ministry initiated procurement of a contractor to fabricate and install forty improved and storied modern kiosks in FY 2020/21
3. The construction of garment factory at a total of Kshs 70M was included in the ADP 2021/22 but not factored in the CIDP 2018-22.
4. All the projects under consumer protection i.e. mobile weighbridge inspection unit and county weights and measures ought to have been completed by 3rd year but have been captured in ADP 2021/22.

Committee Recommendations

1. The Ministry should align its programmes in the ADP of FY 2020/21 with the CIDP 2018/22.
2. The Ministry should ensure that the forty kiosks are fabricated and installed before the end of FY 2020/21 to promote trade within the county.

3. The Ministry should fast track the equipping of weights and measures laboratory which is long overdue.

6.2.6 Ministry of Water, Environment and Natural Resources

Mr. Speaker Sir, the Ministry of Environment has three sub sectors namely: Environment, Water and Natural Resources whose key priorities are geared toward ensuring household access to clean and safe piped water, environmental conservation and county natural resource management.

The Ministry had an allocation of Kshs. 1.36B for development in the FY 2021-22.

Of the projects in ADP 2021-22, establishment of the Kakamega County Rural Water and Sanitation Corporation was a newly introduced project at the budgetary stage at a cost of Kshs. 15M and lacked incorporation in the CIDP 2018-2022

Strategic Priorities in the ADP FY 2021/22

The Ministry has given priority to the development of house hold access to clean and safe piped water, environmental conservation and county natural resource management through the implementation of the following key projects:

1. Containerized water treatment supplies - Kshs. 760M
2. Capital grant to Kakamega County Rural Water Company – Kshs. 115M
3. Operationalization of the climate change unit – Kshs 80M
4. Planting of indigenous tree seedlings on hilltops and degraded landscapes – Kshs. 42M

Committee Observations

The Committee on Environment reviewed the ADP 2021-22 against the expenditure reports and ministerial work plans for the financial year 2020-21 and made the following observations:

1. Kakamega County Rural Water and Sanitation Corporation was allocated Kshs. 15M in FY 2021-22 however these funds are yet to be utilized as at the end of first half of the financial year which might impede full project implementation.

2. The ministry had an allocation of Kshs. 12.5 M for re-budgeted and ongoing works. The committee noted that from this allocation, the ministry was undertaking 5 projects that were completed, 4 of which were awaiting payment as at December 2020.

3. The Committee observed that Misango and Bushiri water projects were ongoing and solar installation was budgeted in the ADP 2021/22. It was noted that down payment of 20% i.e. Kshs. 2.2M was already made to the contractor to install solar energy to the two facilities which were nearing completion.

4. The Committee noted that the EU Kenya Water Towers Grant allocation of Kshs. 42.5M in the ADP 2021/22 should be expunged since the donor terminated the contract.

5. Acquisition of land for infrastructure, county greening program and non- wood biodiversity on farms are key environmental conservation projects that were to be undertaken in FY 2020/21 but were yet to commence.

6. It was observed that the ministry faced under absorption of funds by 21% against a total allocation of Kshs. 19.7M in the recurrent vote, this was attributed to irregular disbursements which had negatively affected the progress of the programs to be undertaken.

7. The committee noted that 84 educational institutions benefited from the water harvesting and storage system program in the financial year 2020-21 at a cost of Kshs. 24M and there was need to assess the implementation.

8. It was noted during deliberations that the Ministry of environment undertook project design and development at a cost of Kshs. 986,000 and a documentary of all county projects prepared. However this amount was carried forward as a pending bill from FY 2019/20 and moved to the Ministry of ICT.

9. It was noted that various key projects such sewerage system in Kakamega County and purchase of water bowsers in Kakamega Municipality had not been implemented and were not projected for implementation in ADP 2021/22 due to financial and legal constraints. This was detrimental to the overall development of Kakamega as an urban settlement.

10. The committee noted that the ministry had various projects under extension of water scheme that were incomplete being implemented at a cost of Kshs. 78M and 1 drilling project at Emayongoyo. These are projects that have been carried forward over various financial years and need immediate completion in order to attain value for money and service delivery to people of Kakamega.

Committee Recommendations

1. The ministry should fast track the implementation of all ongoing projects including: Kakamega County Rural Water and Sanitation Project, Misango water project, Bushiri water project, acquisition of land for infrastructure projects and rehabilitation and augmentation of water supply schemes to ensure annual targets are attained.

2. The EU Water Tower Grant Project should be expunged from the ADP 2021/22 since the donor funding is no longer available.

3. The Committee on environment should ascertain the status of implementation of the following projects: Kakamega County Rural Water and Sanitation Project, County Greening Program, Natural Resource Mapping and Wetland Management, Natural Resource management and the 84 schools that benefitted from the school greening program and report within 30 days of adoption of this report.

4. The ministry should ensure that all projects in the ADP are aligned with the CIDP 2018-2022.

5. All projects should be budgeted by the implementing ministry to avoid duplication of projects.

6. The Environment Committee should follow up on the factors impeding the development of Sewerage system in Kakamega Municipality and report within 14 days of adoption of this report.

7. The ministry of environment should focus on the completion of ongoing projects prior to initiating new projects to avoid instances of stalled projects.

6.2.7 Ministry of Social Services, Youth, Sports and Culture

Mr. Speaker Sir, the Ministry had an allocation of Kshs. 1.86B for development in the FY 2021/2022.

Strategic Priorities in the ADP for FY 2021/2022

The Ministry had given priority to the development of: Sport facilities, Social welfare, Youth gender empowerment and culture promotion.

Committee Observations

1. The Ministry carried out major projects in the FY 2019/2020 i.e. launch of the Youth and women empowerment programme and the construction of Bukhungu stadium phase 1.
2. The Ministry had not included the construction of social hall at a cost of Kshs. 20M in the CIDP 2018/22 yet had been included in the ADP 2021/22
3. The Governor's Cup program has never kicked off despite Kshs. 35M allocated in the FY 2019/2020. The ministry had only procured sports uniforms and accessories.
4. The ministry is planning to carry out the shelter improvement program at a cost of Kshs.85M in FY 2021/22, the committee further noted that the Ministry had increased the budget in FY 2021/22 from Kshs.54M to Kshs.85M to cater for extra houses that had not been constructed in FY 2019/20 due the covid pandemic.
5. The construction of a GBV (Gender based violence centre) in Shinyalu sub-County had taken long due to an ongoing land tussle, despite Kshs.3M being allocated in the FY 2019/20. It was established that the construction is at 70% completion

from the expenditure reports. However the Committee noted that the Ministry has allocated Kshs.15M more to complete the building in FY 2021-22.

6. The Ministry is planning to support 19,043 PLWD across the county through economic empowerment, trainings, grants and provision of assistive devices.
7. The renovation and construction of 3 cultural centers in the Northern, Southern and Central region in FY 2021/22 will be done at a cost of Kshs. 60M, and the following factors will be considered:
    i. Lack of an existing cultural facility in the area
    ii. Regional balancing
    iii. Availability of public land
    iv. Level of cultural heritage richness

8. The Ministry is planning to construct 3 mini stadia in FY 2021/22 at a cost of Kshs.90M. Some counties already received materials transferred from Bukhungu stadium demolition of temporary stands.

Committee Recommendations

1. The Ministry should align its programmes in the ADP of 2020/21 with the CIDP 2018/22.
2. The Ministry should ensure that the Governor's Cup activity takes off before the end of FY 2020-21 with full involvement of area MCAs.
3. The Ministry should fast track the construction of the mini stadia since some materials were available.
4. Kshs.40M allocated for the support of clubs and tournaments should be reallocated towards the establishment of a talent academy as outlined in the CIDP 2018-2022 which shall benefit the county at large.
5. Establishment of a rescue center should be fast tracked to aid rehabilitation of the street children.
6. The committee on Social Services should assess the status of Khayega Arts gallery, Completion of the rescue center, Governor's cup, Establishment of the sports academy and libraries and report within 14 days prior to inclusion in the CFSP 2021-22.

6.2.8 Office of the Governor

Mr. Speaker Sir, the office of the Governor was allocated Kshs. 5M for capital expenditure in the FY 2021/22.

It is to be noted that starting FY 2021/22 the Office of the Governor will not handle development projects.

Strategic Priorities

The Office of the Governor had policy and research development as the only strategic project.

Committee Observations

1. The Committee observed that the construction of deputy governor's residence had delayed as opposed to the CIDP 2018-22. The department responded that the land identified for the construction of the residence had not been handed over to the County Government.
2. The Committee noted that building of Governor's residence and County Enforcement Camp had been neglected as opposed to the CIDP 2018-22. The department responded that the Governor's residence in the northern region had been changed to the Governor's northern region office through a cabinet resolution. It was reported that the County Enforcement Camp has never been implemented because of budgetary constraints.
3. The Committee observed that there was a new project that had been introduced in the ADP 2021-22 namely, development of research policy which was not in the CIDP 2018-22. The department indicated that they intend to include the new strategic project during the review of the CIDP.

Committee Recommendations

1. The construction of the Deputy Governor's residence should be prioritized.
2. The CIDP 2018-22 be reviewed in time to accommodate the new strategic priority.

6.2.9 Lands, Housing, Urban Areas and Physical Planning

Strategic Priorities in the ADP for FY 2021/2022

Mr. Speaker Sir, the Ministry has given priority to the creation of inventory of the available county government land; Establishment of a land bank for development of government projects; Enhance urban sanitation through provision of public toilets and town cleaning services; Provide decent affordable housing for urban residents.

The ADP 2021-22 has a proposed development budget of Kshs.960M to execute the following sub programmes:

1. Land Management Service - Kshs. 116M
2. Housing Management Service - Kshs. 21M
3. Kakamega Municipality - Kshs.458M
4. Mumias Township - Kshs. 350M
5. Other urban areas - Kshs. 15M

Committee Observations

The committee made the following observations during review of Project status implementation report FY 2020/21:

1. Masingo Wholesale Market: The total cost of project implementation was Kshs. 9.9M but it was abandoned at 85% completion with an expenditure of Kshs. 8.5M.

2. The Ministry has initiated the construction of Sichirai Business Hub at a cost of Kshs. 104M.

3. Construction of Boda Boda Shades: the project had a budget of Kshs. 5.2M and has an expenditure of Kshs. 2.7M but was abandoned at 50% completion. The ministry now plans to construct 10 sheds in urban areas at a cost of Kshs. 1.25M.

4. Symbiocity- Sabatia Resource Centre: The project had a budget of Kshs. 12.9M with no expenditure so far. Activities done include ground leveling and it is 45%

complete. The ministry has budgeted only Kshs. 1M to complete the project and this allocation required review.

The ministry reports a total expenditure of Kshs. 23M out of Kshs. 265M under its recurrent budget while there is no expenditure under its development budget.

Kakamega and Mumias Municipalities

Following consultation between the ministry lands, physical planning, housing and urban areas, the County Treasury and the County Assembly committee on Lands Housing and Physical Planning, it was noted that both municipalities of Kakamega and Mumias are autonomous and should have projects and budget independent from the Ministry.

Committee Recommendations

1. That the Ministry of Lands, Housing Urban Areas and Physical Planning and Municipalities should separate their programmes and activities based on the mandates bestowed upon them from FY 2021/22.
2. That the Kakamega and Mumias municipalities shall participate in the subsequent budget making process independently by preparing and submitting their annual budget estimate to the county treasury for consideration and submission to the County Assembly for approval as part of the County Appropriation Bill.
3. The committee on Lands, Housing, Physical Planning and Urban areas shall oversight the operations and implementation of the Municipality approved budgets.

6.2.10 ICT, e-Government and Communication

Mr. Speaker Sir, the department had a planned development allocation of Kshs. 236M for County Information Management for the FY 2020/21

Strategic Priorities in the ADP for financial 2021/2022

The Ministry has given priority to the Enhancing access to county information; Automation of county services; Connecting the county headquarter offices and the sub counties and Development of the intelligence system.

Committee Observations

In the CIDP 2018-22 the ministry planned to undertake 12 connections across the county at an estimated budget of Kshs. 250M under the county connectivity project; with each connection costing Kshs. 20.83M. In the ADP 2021/2022 they intend to do 5 connections in sub county offices at a cost of Kshs. 20M.

Enterprise resource planning (ERP): As per the CIDP 2018-22, the level of implementation of ERP modules by year 4 was to be 100%. ADP 2021/22 indicates completion at 100% at estimated cost of Kshs. 88M

E-government module: The ministry planned to complete the establishment of e-Government platform in the ADP 2018-22 with a target is 3 platforms at a total estimated cost of Kshs. 10M, each budgeted at cost of ksh.3.3M.

Committee Recommendations

1. Connectivity program should only link county government facilities from National government connections.
2. There should be a clear e-government implementation plan established with targeted services to be offered in FY 2021-22.
3. ERP programmes and payments should be completed by end of FY 2021/22.

6.2.11 Public Service and Administration

Mr. Speaker Sir, the department had a planned development allocation of Kshs. 575M for the FY 2021/22.

Strategic priorities in the ADP FY 2021/22

The department had given priority to investing in county administration, disaster management and alcoholic drinks and substance abuse control.

Committee Observations

The Appropriation Act FY 2020/21 had indicated underfunding in the following projects. These are:

i. County HQ Block which would require additional funding in the supplementary budget.
ii. Construction of county training college: Bukura Training College was recommended for renovation and expansion instead of construction of a new college following cabinet resolution.

The Committee had observed that the following projects were lagging behind based on review of CIDP 2018-22. These are:

i. Construction and refurbishment of the Sub county and ward offices which was attributed to budgetary constraints.
ii. Construction and equipping of rehabilitation centre in the northern region was shelved to enable operationalization of the central region rehabilitation centre in Shinyalu which had been equipped.

The Committee noted that the following projects were being undertaken yet they weren't factored in the CIDP 2018-22:

i. The automation of records and human resources management systems is complete and was done under the Enterprise Resource Planning with the support of the department of ICT.
ii. The refurbishment of the disaster centre.
iii. The risk management surveys.
iv. The department shelved the construction of village administrators offices and prioritised the construction of ward and sub county offices due to budget constraints.

The committee observed that, under county administration, the department spent Kshs. 1.97M on non-residential buildings, an expense which had not been budgeted for in FY 2020/21 but were informed that the funds were de-committed by the procurement department and hence no expenditure.

The Committee made the following findings regarding project implementation in FY 2020/21:

i. The procurement process for the fire engine is ongoing and it will be completed soon.
ii. Lutasio box culvert and Emalindi Girls High School projects had stalled because the contractors are non-committal and lack capacity.
iii. Shinoyi- Shikomari-Esumeyia ward office project had stalled because of a land dispute with the national government which was now resolved.
iv. The contractors of the nine (9) disaster fund projects that were at 95% completion as at 9th of December, 2020, had not been paid due to delay in submission of payment certificates. However, the department is currently processing their payments.

The Committee noted an allocation of Kshs. 100,000 for creation of email accounts for community administrators but was informed that this inclusion was erroneous.

Committee Recommendations

1. That the department should align its programmes in the ADP 2021/22 with CIDP 2018- 2022.
2. The department should ensure accurate reporting on all financial documents submitted to the assembly.
3. The contracts with contractors who have abandoned their sites should be terminated and the projects procured procedurally.
4. The department should submit bank account statement for the KDSP project from FY 2018/19 and the breakdown of the anticipated programs for FY 2020/21 within 14 days of the adoption of this report.

6.2.12 Finance, Economic Planning & Investments

Mr. Speaker Sir, the Ministry of Finance, Economic Planning & Investments was allocated Kshs. 781.2M in the ADP FY 2021/22.

Strategic Priorities in the ADP for financial year 2021/22

The Ministry has given priority to the development of Affordable Housing project at Kshs.500M, One Village One Product Investment at Kshs.30M and Revenue Mobilization at Kshs. 50M.

Committee Observations

The Finance and Economic Planning committee reviewed the ADP 2021/22 against the expenditure reports and ministerial work plans for the financial year 2020/21 and made the following observations:

1. The Ministry intends to construct 100 housing units at a cost of Kshs 500M under Public Private Partnership with National Housing Corporation within Kakamega Municipality. They intend to construct apartments on county land; these properties shall be available for utilization by county staff and off purchase arrangements for the public.
2. One Village One product Investment is a newly introduced project at a cost of Kshs. 30M which was not factored in the CIDP 2018-2022. It involves the establishment of Special Economic Zones depending on the productivity of regions across the county. The allocation to this project will be supplemented by donor funding. Feasibility studies were already undertaken and the project is projected to take off to completion in FY 2021/22.
3. Revenue mobilization is a continuing project at a cost of Kshs 50M. The ministry intends to conduct activities such as tax clinics, public participation and implementation of new strategies to boost revenue collection.
4. The Kakamega County Investment agency shall be facilitated to construct an investment center with conference facility within Kakamega Municipality at a cost

of Kshs.20M. The county intends to seek donors to assist in the establishment of this project.

Committee Recommendations

1. The ministry should fast track the implementation of the affordable housing project since this will resolve the housing shortage dilemma in Kakamega and enhance revenue collection.
2. The Kakamega County Revenue Agency should work towards proper mapping of revenue streams to ensure all revenue sources are maximized.
3. The committee on Finance and Economic Planning should ascertain the status of partner engagement for the projects being implemented under public private partnership namely construction of the Investment Center, Affordable Housing Project and One Village One Product Investment within 14 days of adoption of this report.

6.2.13 County Assembly

Mr. Speaker Sir, the County Assembly was allocated Kshs. 85M for development in the ADP FY 2021/22. This amount is to cater for the Speaker's residence at a cost of Kshs. 35M and the County Assembly chambers at Kshs. 50M

Strategic Priorities in the ADP for financial year 2021/22

The County Assembly's strategic priorities include;

- To establish adequate capacity to develop necessary County legislation
- To ensure quality representation
- Provide an enabling environment for the assembly to function effectively and efficiently
- To provide adequate oversight to the executive

Committee Recommendations

1. Prioritize the construction of the County Assembly chambers and Speaker's residence.

2. The committee on implementation should report on the status of construction of the county assembly chambers within 30 days of adoption of this report.

7.0 Resource Allocation

7.1 County Revenue Sources

Total Revenue

Mr. Speaker Sir, the major source of revenue for county governments come from the National government and include;

1. Equitable shareable revenue
2. Grants
3. Equalization Fund

These revenue components are provided in *the Constitution of Kenya, 2010* and *the Commission on Revenue Allocation (CRA)* is mandated to oversee this. The funds are shared based on the formulae developed by the Commission.

The CRA formulae bases on the county population (45%), poverty index (20%), land area (8%) basic equal share (25%) and fiscal responsibility (2%) of the national sharable revenue. Prudent public resource management as stipulated in the *PFM Act, 2012* will determine the amount the county receives in future on fiscal responsibility.

Based on this, the revenues forecasts from National Government and own sources is as shown in table below;

Revenue source	Approved budget	Revised Budget	Budget Estimates	Forecast	
	2019/2020		2020/2021	2021/2022	2022/2023
Own sources	1,157,455,491	2,094,140,441	2,113,000,000	2,113,000,000	2,113,000,000
Exchequer balance brought forward from previous year	1,596,984,941	558,218,397	981,507,342	935,400,461	935,400,461
Allocations from the National					

Revenue source	Approved budget	Revised Budget	Budget Estimates	Forecast	
	2019/2020		2020/2021	2021/2022	2022/2023
Government					
Total equitable share	**10,199,000,000**	**10,412,850,000**	**10,571,100,000**	**10,814,323,000**	**10,814,323,000**
Conditional Grants					
Level 5 Hospital	427,283,237	531,967,631	427,283,237	427,283,237	427,283,237
World Bank Universal Health Care Fund	61,794,598	91,576,273	50,214,024	50,214,024	50,214,024
KUSP (Kenya Urban Support Programme)	389,118,800	778,237,600	389,118,800	389,118,800	389,118,800
KUSP (Kenya Urban Support Programme)	10,000,000	50,000,000	-	-	-
KCSAP-Kenya Climate Smart Agriculture Project	117,000,000	117,000,000	302,964,820	302,964,820	302,964,820
User Fees forgone	37,789,290	37,789,290	37,789,290	37,789,290	37,789,290
Road maintenance levy	295,575,656	355,776,173	315,071,072	315,071,072	315,071,072
ASDSP (Agricultural Sector Development Support Programme	33,716,311	38,967,574	23,041,144	23,041,144	23,041,144
Youth Polytechnic	76,923,298	76,923,298	102,349,894	102,349,894	102,349,894
DANIDA Grant	33,311,250	30,843,750	29,610,000	29,610,000	29,610,000
Kenya Devolution Support Programme-Level 1	93,508,830	93,508,830	45,000,000	-	-
Kenya Devolution Support Programme-Level 2	262,583,677	262,583,677	-	-	-
EU-Water Tower Protection and Climate Change	80,000,000	80,000,000	42,632,067	42,632,067	42,632,067

Revenue source	Approved budget	Revised Budget	Budget Estimates	Forecast	
	2019/2020		2020/2021	2021/2022	2022/2023
Mitigation and Adaptation Programme (WaTER)					
Total conditional allocations - Development Partners	**1,918,604,947**	**2,545,174,096**	**1,765,074,348**	**1,720,074,348**	**1,720,074,348**
TOTAL REVENUE	**14,872,045,379**	**15,610,382,934**	**15,430,681,690**	**15,582,797,809**	**15,582,797,809**

Source: KCRA revenue projections

Table 2: Forecast of County Revenues

7.2 Estimated Resource Gap

Mr. Speaker Sir, the total resources required for implementing development projects identified in this plan is **KES 16.27 Billion,** though the total revenue the government projects to raise is **KES 15.58 Billion** for both development and recurrent expenditure.

7.3 Measures to address the Gap

i) **The Kakamega Tax Collection Agency** – Creation of a dedicated Corporate body to manage all matters relating to the administration and enforcement of County revenue laws and the assessment and collection of rates, taxes, fees and charges payable by or under the County Revenue Laws;

ii) **Automation** – The county Government has contracted a solution provider to provide an Enterprise Resource planning with a Revenue Module in an effort to automate and create efficiency in revenue collection, management and reporting.

iii) **Revenue Potency Study** – The County Government has engaged a consultant to carry out a revenue potency study to help profile all sources of revenue, their potential and collection mechanism as well as the recommendation of new sources of Revenue that have not been tapped;

iv) **Revenue Collection legislation** – The County Government on realizing the short comings of the current revenue collection Act 2014 has embarked on the revision of the Revenue Collection Laws;

v) **Revenue Clinics** – The County Government is planning to have tax clinics to sensitize tax payers on the importance of self-compliance. The tax payers will be informed among other things their rights and obligations.

vi) **Development partners** – Regular meetings with development partners will be organized for feedback and review of engagements.

vii) **PPP Financing** – Emphasis will be laid on the use of PPPs to finance the flagship projects in the various departments/sectors. Reference will be made on the existing PPP legislation and customization to the county done.

viii) **Debt Financing** – The County Government envisages borrowing to finance budget deficit for its capital project. Through analysis of borrowing approach, the County will use the debt model that is less costly and sustainable in the long run. The various alternative sources borrowing for the County Government involves: Borrowing from the Commercial Banks, Central Bank of Kenya, stock market and borrowing externally.

7.4 Proposed budget by Programme

Proposed budget for the programmes identified in chapter three.

Summary of proposed budget by Programme

Sector	Programme	Amount (Ksh.) Millions
Roads, Public Works and Energy	Road Infrastructure Development	
	• *Upgrade to bitumen standards (40kms)*	*1,070*
	• *10km ward roads (600 kms)*	*300*
	• *County youth and women empowerment*	*350*
	• *Bridge and box culvert construction*	*100*
	• *Road maintenance (400 kms)*	*325*
	• *Road construction equipment*	*7*
	Highmast	120

Sector	Programme	Amount (Ksh.) Millions
	Household connectivity	70
	Public works	5
Total		**2,347**
Education, Science and Technology	Polytechnic Improvement	364.50
	Early Childhood Development Education (ECDE)	779
	Education Support	230
Total		**1,373.50**
Agriculture, Livestock, Fisheries and Cooperatives	Livestock development	340
	Cooperative development	120
	Smallholder irrigation and drainage	18
	Fish farming productivity	200
	Crop production and management services	678
	Agricultural Research and value chain development Training	444.31
Total		**1,800.31**
Health Services	Promotion of Curative Health Services	2,963
	Preventive and Promotive Health Services	570
	General Administrative, Finances and support services	78
Total		**3611**
Water, Environment and Natural Resources	Water Services	1070
	Environmental Conservation	171.50
	Natural Resource Management	115
Total		**1356.50**
Public Service and Administration	County Administration	440
	Sub-County Administration	105
	Alcoholics Drinks and Substance Control	30
Total		**575**
Social Services, Youth and Sports	Library services	60
	Culture Development, Promotion of Arts	165
	Management and Development of Sports and Sports Facilities	1384
	Youth & Gender Development and Promotion Services	25
	Social Development and Promotion	205
	Children services	30
Total		**1869**
ICT, e-Government and Communication	County Information Management	236
Total		**236**
Office of the Governor	Research Development	5
Total		**5**
Lands, Housing, Physical Planning and Urban Areas	Lands Management Service	116
	Housing Management Services	21
	Kakamega Municipality	458
	Mumias township	350
	Other Urban Areas	15
Total		**960**

Sector	Programme	Amount (Ksh.) Millions
Finance and Economic Planning	Public Finance Management	71.20
	Economic policy formulation and management	55
	Investment promotion	655
Total		**781.20**
County Assembly	Speaker's residence	35
	Assembly chambers	50
Total		**85**
Trade, Industries and Tourism	Trade Development	560
	Product Development	63
	Industrial development	515
	Promotion of Weights and Measures	90
	Kakamega County Microfinance Corporation	50
Total		**1278**
Grand Total		**16277.51**

Table 3: Budget for proposed programs

7.5 Proposed Development budget by Sector

Summary of Proposed Budget by Sector/ Sub-sector

Sector name	Amount (KES Millions)	As a percentage (%) of the total budget
Health Services	3611	22.18
Roads, Public Works and Energy	2347	14.42
Education, Science and Technology	1373.5	8.44
Trade, Industrialization and Tourism	1278	7.85
Social services, Youth and Sports	1869	11.48
Agriculture, Livestock, Fisheries and Cooperatives	1800.31	11.06
Water, Environment and Natural Resources	1356.50	8.33
Lands, Housing, Physical Planning and Urban areas	960	5.90
Public Service and Administration	575	3.53
ICT, e-Government and Communication	236	1.45
Finance and Economic Planning	781.20	4.80
Office of the Governor	5	0.03
County Assembly	85	0.52
Total	**16277.51**	**100**

Table 4: Budget for proposed Sector/ Sub-sector

8.0 General Observations

Mr. Speaker Sir,

1. It was noted that 90% of the ministries diverted from the CIDP 2018-22 and proposed new programs for implementation in the CADP 2021-22
2. The construction of the county assembly chamber and Speakers residence were long overdue
3. Some of the expenditure reports submitted by ministries for the period ending September 30th contradicted the project implementation reports.
4. Delays and failure to submit documents by various ministries hampered the timely conclusion of the deliberation of the ADP 2021-22, which contradicts the provisions of the Constitution on accountability and transparency
5. There should be adequate consultation between the ministries in order to fully effect projects that require multi- ministry intervention e.g. sanitation in markets, and all allocations should be made within the implementing ministry
6. The project implementation reports indicated many projects marked for implementation in FY 2020-21 were lagging behind as per the implementation plans and needed immediate procuring, financing and implementation to reduce the number of stalled and incomplete projects going forward.

9.0 General Recommendations

Mr. Speaker Sir,

1. All projects that are not in the CIDP 2018-22 should be expunged from the ADP 2021/22
2. The County Assembly should prioritize the construction of the assembly chamber and Speaker's residence
3. The ministries should ensure they submit accurate financial reports to the county assembly
4. The county executive should enhance consultation with the relevant county assembly committees
5. Cross cutting programmes should be transferred to the relevant ministries and actors together with their allocation i.e. town management.
6. During planning and budgeting the ministries should give priority to on-going projects to reduce stalled projects.

7. The ministries should start the procurement process on time to avoid low absorption and non-implementation of key projects.

8. The Kakamega County Revenue Agency should put in place measures to ensure increase in revenue collection in FY 2021-22

9. The allocation of Kshs. 200M to Butere sub county hospital should be reduced to Kshs. 100M and the pending Kshs. 100M to be added to the allocation of various facilities as follows:
    i. Matete Health Facility – Kshs. 20M
    ii. Elwesero Hospital – Kshs. 35M
    iii. Lumakanda Hospital – Kshs. 20M
    iv. Likuyani Hospital – Kshs. 20M
    v. Manyala Hospital – Kshs. 5M; this shall ensure resources are shared equitably.